

## MEMORANDUM

TO: File

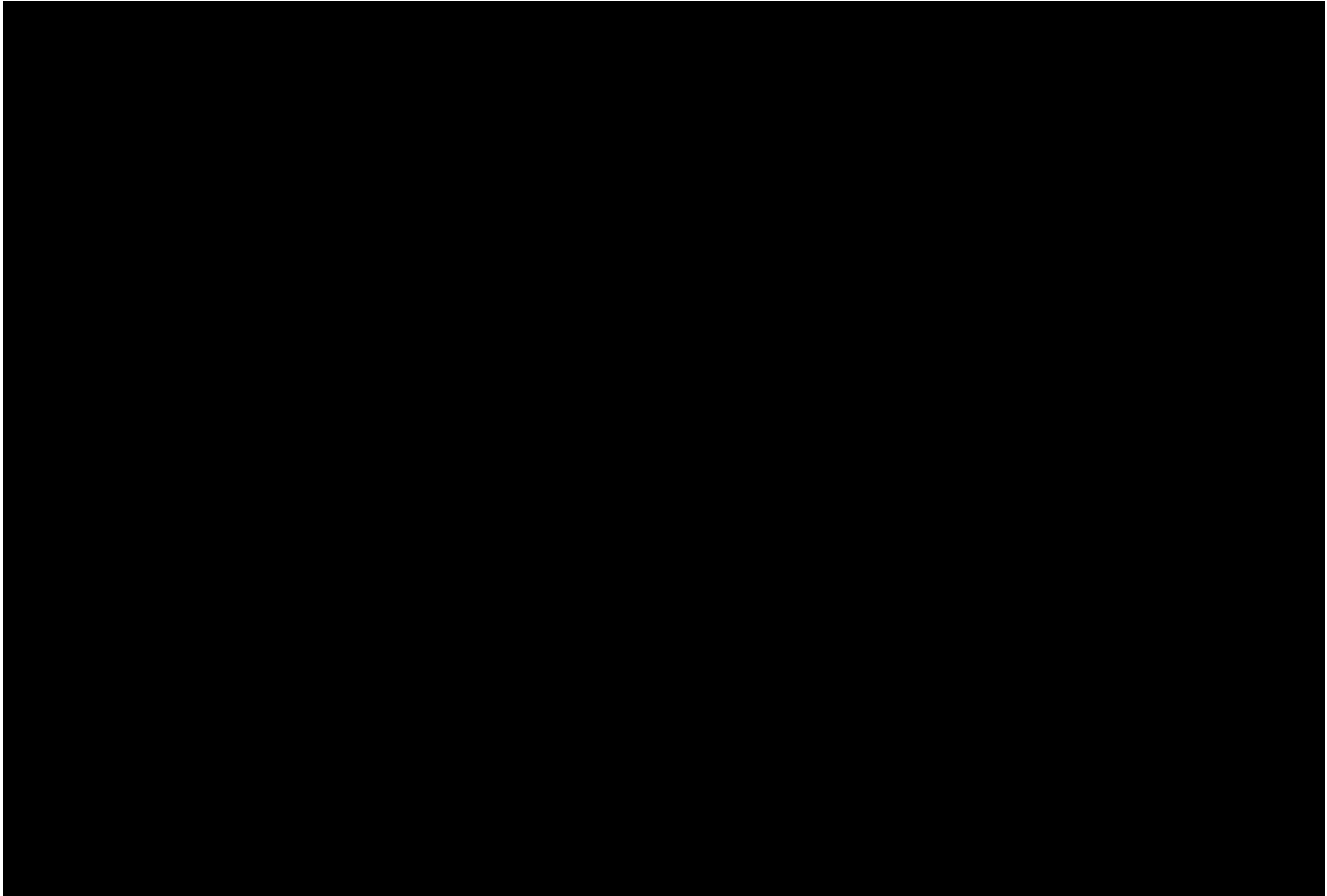
FROM: Todd M. Flanagan

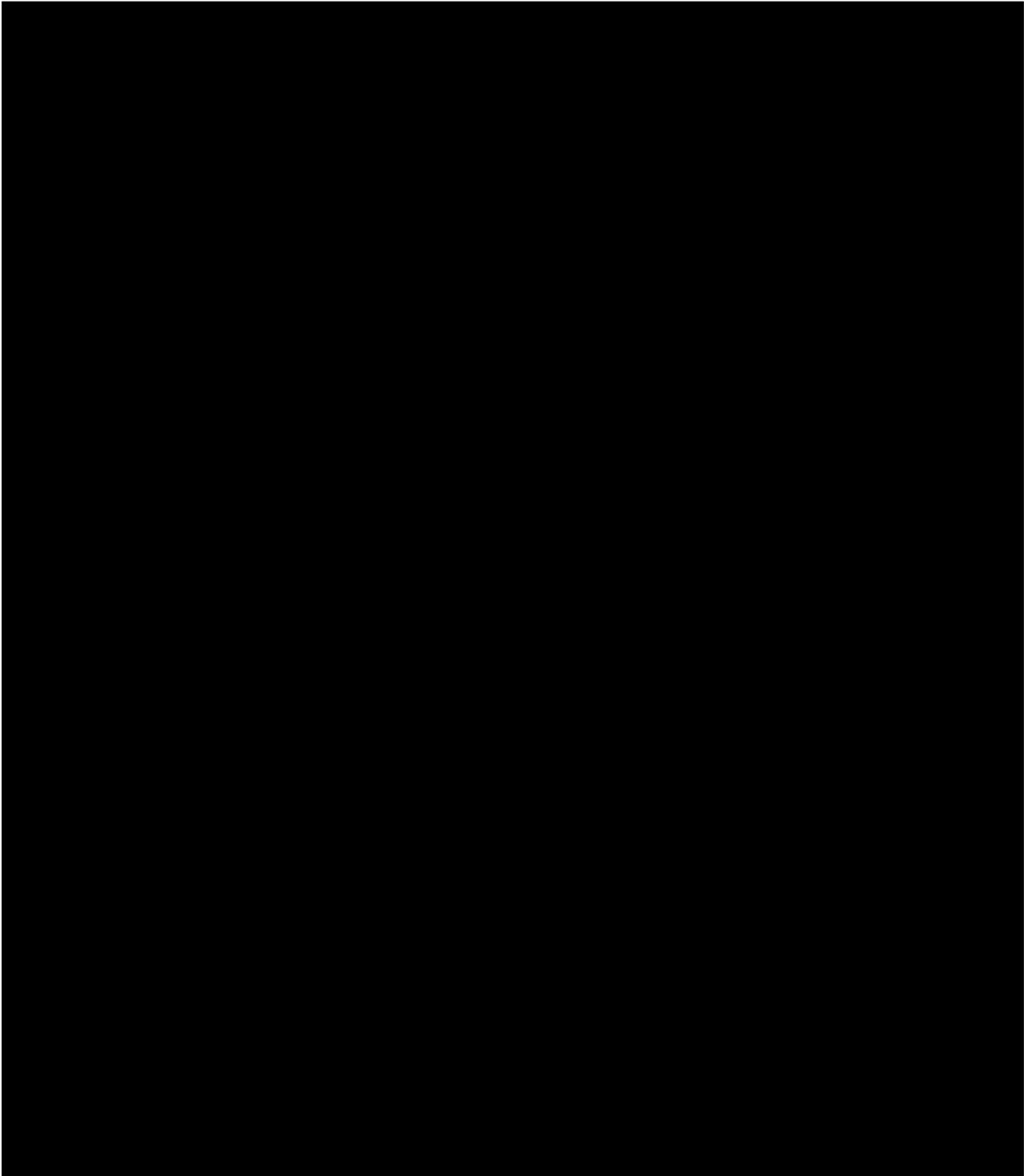
RE: Dixville Election Law Violations  
Follow Up - Deborah Tillotson  
Receipt of Voter Registration and Domicile Affidavit for Nancy DePalma

DATE: February 6, 2017

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On Monday February 6, 2017 I received an email from Deborah Tillotson in response to my request a week before asking her to provide copies of the voter registration forms as well as any affidavits that Nancy DePalma filled out when she registered in Dixville on the day of the General Election. Attached to the email were the “Dixville Voter Registration Form” and the “Domicile Affidavit”.





A review of the Dixville Voter Registration Form indicates that she registered to vote on November 8, 2016, at which point she gave her domicile address as [REDACTED] Cold Spring Rd., Dixville. She signed the document certifying that she is eligible to vote in Dixville. The document would suggest that she provided her NH driver's license as identification bearing Lic# [REDACTED]

A check with DMV records shows Lic# [REDACTED] to be assigned to:

**Nancy DePalma**  
[REDACTED]  
**Colebrook, NH 03576**  
**Issue Date: December 2, 2016**

The DMV record I queried, as seen above, showed an issue date of December 2, 2016, which was after the General Election. It would require further follow up to determine for sure if this was the first issue of her NH driver's license or if it was a renewal. Given that she told me that she had just moved to New Hampshire from Virginia, it was assumed that this was the date of first issue. If December 2, 2016 was the first issue date of her NH driver's license, then her NH license could not likely have been produced at the time of the voter registration on November 8, 2016. This would need more research.

It was also noted that the "Dixville Voter Registration Form" is substantially different from the state approved "New Hampshire Voter Registration Form" approved July 2016 and found in the election Procedure Manual 2016-2017. Among other things, the state approved form has more explanation regarding the definition of domicile and requires that the voter has read and understands the qualifications. The approved form requires the supervisor of the checklist to sign approving the registration. The "Dixville Voter Registration Form" also has no state seal. This is yet another example of procedural issues not being followed by Dixville election officials.

A review of the Domicile Affidavit showed that she gave her address of last previous domicile as [REDACTED], Colebrook, NH, where she moved to only six months prior and where she registered her car in January 2017. She appears to have signed the form swearing that she was not in possession of the the necessary documents to prove her domicile and that her current domicile was [REDACTED] Cold Spring Rd., Dixville, NH. She reported that this domicile was established on November 1, 2016.

After reviewing this information I attempted, yet again, to contact Ms. DePalma. This time I used the phone number that appeared on the Dixville Voter Registration Form (Tel# [REDACTED]). I was successful using this phone number. I advised Ms. DePalma that I was following up to a call I had with her last week. She apologized for not getting back to me but said that she has been busy. She said that she did not have much time. I told her that it would only take five (5) to ten (10) minutes and she agreed.

I asked Ms. DePalma when her NH driver's license was issued and she said that it was only a few weeks ago. I asked her if December 2, 2016 sounded right and she said it was possible. I asked her if she had a NH driver's license before then and she said no. She said she had a license out of Virginia prior to that. I asked her if she recalled showing a license at the time she registered to vote in Dixville and she said she did not recall but may have.

I asked her more questions about the home she rents in Colebrook. She said that she moved in around June of 2016 and signed a year-long lease. She said that she is contemplating purchasing the home at the end of the lease.

I advised Ms. DePalma that, in the future, barring any changes in her status that she should consider registering to vote in Colebrook vs Dixville. I told her that given what she has told me about her home in Colebrook, it is clear that this would qualify as her domicile for the purposes of voting. She began to argue with me, stating that she felt that if she was splitting her time between Colebrook and Dixville she should be able to vote in either location. I tried to explain that the definition of domicile goes beyond simply “splitting time”, as she called it.

I went on to recite for her part of the definition of domicile as it appears on the domicile affidavit:

*“A domicile is that place, to which upon temporary absence, a person has the intention of returning”*

She became more argumentative as the call went on, asking me “what if” questions such as, “what if I owned two homes”. I told her that I could not explain a solution for every scenario she might come up with, adding that a number of factors are taken into consideration when looking at the issue of domicile.

I asked her if she had spoken with either Deborah or Tom Tillotson since our last phone call and she said that she had spoken with Tom. She said that Tom is very knowledgeable with respect to how to run polls. She said that Tom Tillotson has no problem with what she did. She asked if the investigation was started as a result of a complaint and I said it was. She asked me who filed the complaint and I told her I would not answer that. I did tell her that the complaint was not filed against her and did not name her. I explained that I developed information during my investigation to warrant my reaching out to her.

In closing, I asked Ms. DePalma if she filled out any of the voting documents or any part of the documents after our call last week and she said no.

EOR